COMMITTEE MEETING

STATE OF CALIFORNIA

INTEGRATED WASTE MANAGEMENT BOARD

SPECIAL WASTE COMMITTEE

JOE SERNA, JR., CALEPA BUILDING

1001 I STREET

2ND FLOOR

SIERRA HEARING ROOM

SACRAMENTO, CALIFORNIA

WEDNESDAY, NOVEMBER 9, 2005

9:30 A.M.

TIFFANY C. KRAFT, CSR, RPR CERTIFIED SHORTHAND REPORTER LICENSE NUMBER 12277

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#### APPEARANCES

## COMMITTEE MEMBERS

Ms. Cheryl Peace, Chair

Ms. Rosalie Mul

## BOARD MEMBER ALSO PRESENT

Mr. Gary Petersen

#### STAFF

- Mr. Mark Leary, Executive Director
- Ms. Julie Nauman, Chief Deputy Director
- Ms. Marie Carter, Chief Counsel
- Mr. Boxing Cheng, Staff
- Mr. Mitch Delmage, Manager, Waste Tire Management
- Ms. Eronia Hunt, Executive Assistant
- Mr. Jim Lee, Deputy Director
- Ms. Georgianne Turner, Supervisor, Enforcement & Permitting Section

### ALSO PRESENT

- Mr. Michael Blumenthal, Rubber Manufacturers Association
- Ms. Cedar Kehoe, City of Elk Grove
- Mr. Terry Leveille, TL & Associates
- Dr. Mathew Newman, Sacramento State University

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

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1 PROCEEDINGS 1 2 CHAIRPERSON PEACE: Good morning and welcome to the Special Waste Committee of November. I believe we all 3 4 are here. Chair Marin will not be joining us today. So 5 let's get going. 6 Eronia, would you like to call the roll, please? 7 SECRETARY HUNT: Board Member Mulé? 8 COMMITTEE MEMBER MULÉ: Here. SECRETARY HUNT: Chair Peace? 9 CHAIRPERSON PEACE: Here. 10 And let the record also show that new Board 11 Member Gary Petersen is also here in attendance. Welcome 12 13 to the Special Waste Committee. Thank you for being here. 14 BOARD MEMBER PETERSEN: Thanks for having me. 15 CHAIRPERSON PEACE: At this time I would like to remind everyone to put their cell phones and pagers on the 16 vibrate mode or silent mode. There are agendas on the 17 back table. If anybody would like to speak, please give a 18 19 speaker slip to Eronia if you would like to speak. 20 Are there any ex partes? 21 COMMITTEE MEMBER MULÉ: Thank you, Madam Chair. 22 I just said good morning -- I just want to put it for the record -- Michael Blumenthal and Terry Leveille. 23 CHAIRPERSON PEACE: And same goes to me. I said 24

good morning to those two gentlemen also.

- 1 I guess we can move right into the Deputy
- 2 Director's Report.
- 3 DEPUTY DIRECTOR LEE: Thank you, Madam Chair.
- 4 And good morning, Committee members. My name is Jim Lee,
- 5 Deputy Director of the Special Waste Division. I have a
- 6 couple items in my Deputy Director's Report this morning.
- 7 As you know, at the direction of the Board and
- 8 the Grant Executive Oversight Committee, we are holding
- 9 stakeholder meetings and doing internal evaluations with
- 10 the idea of providing recommendations to the Board on
- 11 simplifying or streamlining the grant application and
- 12 administration process. To this end, we have held
- 13 meetings in conjunction with our bimonthly household
- 14 hazardous waste meetings. We've also held a monthly tire
- 15 interested parties meeting. Indeed, grant streamlining
- 16 will be a topic of discussion at our upcoming tire
- 17 interested parties meeting scheduled for November 18th
- 18 here in Sacramento.
- 19 As we are making clear in our announcements for
- 20 this meeting, including this one, we are soliciting input
- 21 on all grants and not just Tire Program grants. We will
- 22 be holding additional discussions on this matter on our
- 23 next series of household hazardous exchange meetings on
- 24 November 30th in Riverside County and in early December in
- 25 San Francisco.

- On another item, you may recall the discussions
- 2 during the Five-Year Plan review and approval process back
- 3 in May. The Board directed us to kind of work more
- 4 closely with the RCC Committee. To that end, I'm pleased
- 5 to report that we are -- one of our program staffers,
- 6 Calvin Young, has been appointed as Chair of the Ground
- 7 Rubber Committee of the RCC. Calvin will serve in this
- 8 leadership role working to provide a nationwide
- 9 coordinated approach to waste tire management.
- 10 With that, Madam Chair, unless there are any
- 11 questions or comments, I'm prepared to move into this
- 12 morning's agenda.
- 13 CHAIRPERSON PEACE: I believe we have one speaker
- 14 who would like to speak, make a public comment before we
- 15 get started. Cedar Kehoe.
- MS. KEHOE: Hello, and thank you. My name is
- 17 Cedar Kehoe. I'm the Integrated Waste Program Manager
- 18 with the City of Elk Grove. Elk Grove is located south of
- 19 Sacramento, and it incorporated in July of 2000.
- The City of Elk Grove does not have a permanent
- 21 household hazardous waste facility. The City did submit a
- 22 complete application to the Board for the household
- 23 hazardous waste 14th cycle in the 2005-2006 year. The
- 24 application was for planning through the final design of a
- 25 permanent facility. The City purchased the land in 2004.

- 1 Unfortunately, our application was unsuccessful.
- 2 At the July 13th meeting of the Special Waste
- 3 Committee, I spoke requesting to know why we were
- 4 unsuccessful and we were not awarded any grant dollars. I
- 5 was told during the scoring and the application process
- 6 the decisions related to scoring looked at the amount of
- 7 waste that would actually be diverted as a result of the
- 8 grant dollars spent on that particular application. As
- 9 our application was for design costs predominantly, we
- 10 didn't score high enough to win any dollars.
- 11 Following that meeting, I then requested a
- 12 written analysis regarding why the city of Elk Grove was
- 13 unsuccessful in their 14th grant application request. No
- 14 written analysis of why Elk Grove was unsuccessful exists,
- 15 and the Board is not required to create one.
- 16 That led me to then agree to host the Northern
- 17 California Household Hazardous Waste Information Exchange
- 18 Meeting. That was in September on the 28th. The purpose
- 19 of this group is to give household hazardous waste
- 20 professionals the ability to communicate and share ideas.
- 21 I then decided to put on the agenda for that meeting an
- 22 exercise that would discuss issues related to how the
- 23 stakeholders viewed the way the Waste Board was managing
- 24 the Household Hazardous Waste Grant dollars. We broke
- 25 into -- we had 60 people approximately. We broke into

- 1 eight working groups and discussed various topics ranging
- 2 from the allocation of grant dollars to simplifying the
- 3 grant application itself. The exchange was very fruitful.
- 4 And if anything, I was told the exercise wasn't long
- 5 enough. We needed more time, because everybody really did
- 6 care.
- 7 When I summarized the meeting notes, I presented
- 8 it to the Waste staff that were in attendance that day.
- 9 What I learned from that day was that -- I actually
- 10 learned the day before the meeting that the Waste Board
- 11 has now instructed their staff to ask stakeholders how
- 12 they feel about how the granted system is working. Thus,
- 13 this exercise proved to be very timely.
- 14 Following the group exercise, I then sent out
- 15 common themes. It was ten simple questions, yes/no answer
- 16 based on what I thought was the predominant groups'
- 17 viewpoints. I just want to talk about six very clear
- 18 directions that I believe we have.
- 19 The first very clear direction, 100 percent of
- 20 the stakeholders viewed that planning and design costs
- 21 should be decoupled from construction costs in the
- 22 building of a facility. Planning and design costs should
- 23 not occur during the same cycle as the construction.
- 24 This, of course, is the reason that we didn't get funded.
- 25 We believe that it is not reasonable to combine planning

- 1 and construction into a single cycle. Additionally, many
- 2 of the stakeholders, including myself, didn't even realize
- 3 that was a part of the grant system. So there's very
- 4 clear direction to you to decouple those two different
- 5 systems. Two different issues.
- 6 The second very clear, 100 percent of the
- 7 stakeholders viewed that one single resolution should be
- 8 established for the city and counties that could last a
- 9 number of years. So we don't have to do a new resolution
- 10 every time a grant goes forward. In the recent letter
- 11 that was sent out by Julie Nauman to all the grant
- 12 stakeholders, in this letter she indicates the concept of
- 13 the master resolution concept. I'm very pleased to see
- 14 that we're on the same page, working together. You have
- 15 clear direction from the group of the solid waste
- 16 hazardous waste group from Northern California, because
- 17 they all say 100 percent, great idea. We're on the same
- 18 page.
- 19 The third one that we felt very strongly about,
- 20 there was a very strong response that the application
- 21 should be more fill in the box, less narrative, that the
- 22 amount of redundant questions that is currently on the
- 23 application -- this particularly applies to the Household
- 24 Hazardous Waste Grant. You ask the same question numerous
- 25 times. It's a part of your scoring system. That's how it

- 1 got established. We're asking it be shorter and it be
- 2 easier to fill out. 100 percent agreement that that's the
- 3 direction we would like you to take. And, again, that was
- 4 in Julie's letter. So once again we are on track. I was
- 5 pleased with that.
- 6 The fourth area of direction, additionally,
- 7 stakeholders want to see that the Household Hazardous
- 8 Waste Grant and the criteria used to award them doesn't
- 9 change from year to year. What we want is to understand
- 10 what the grant involves. We want the ability to have
- 11 input into the change process. And then once that grant
- 12 is changed, we'd like it to stay that way for like three
- 13 to five years. In short, these changes often occur at the
- 14 Board, and everybody tries to stay up to date on it. But
- 15 with all our many responsibilities, it's really hard to do
- 16 that. I'm a perfect case in point. I would not have
- 17 spent a month writing this grant if I had known
- 18 construction had to be a part of it. I have other things
- 19 to do. It's a really good example.
- 20 COMMITTEE MEMBER MULÉ: Was that 100 percent?
- MS. KEHOE: Ninety percent.
- The fifth area or the fifth question, finally, we
- 23 would ask as well to have the uniform view of the Waste
- 24 Management Board's concept in a two-paper approximately
- 25 review and pre-approval concept design. So basically for

- 1 household hazardous waste grants, which are more
- 2 complicated, there be this two-page pre-review, then you
- 3 basically review that concept. If you approve the
- 4 concept, we then move forward with the full grant
- 5 application. And that would have again helped in my case.
- 6 But lots of people, the predominant people, all wanted to
- 7 see something along those lines.
- 8 And then, finally, the last area where there was
- 9 strong uniform viewpoint, and that related to your
- 10 recycling content procurement policy. The group felt it
- 11 should be removed from the Household Hazardous Waste Grant
- 12 application as part of the scoring criteria, because there
- 13 is no direct nexus to the proper management of household
- 14 hazardous waste.
- I will give all of these responses that I
- 16 received to the staff. I'm very pleased to know on
- 17 November 30th at the Southern Household Hazardous Waste
- 18 Information Exchange there will be a similar exercise
- 19 asking for more detailed stakeholder input.
- 20 I also want to point out there's another meeting
- 21 scheduled November 18th. I unfortunately can't be at this
- 22 meeting, which is why I came today. Because I want you to
- 23 hear, but I can't go to that meeting.
- I support the efforts of the Waste Board. And I
- 25 know having put this much effort into this topic, people

- 1 really do care about this issue. It's just that we're all
- 2 really busy. So unfortunately because of our busy
- 3 schedules, you might not get as much input or response as
- 4 you think you need. And we really do care. We've got to
- 5 figure out a way to get that input to you. And I think
- 6 you've taken great strides recently to make that happen.
- 7 And I want to commend those efforts.
- 8 But, first, I really want to point out in summary
- 9 I did this, because I believe very strongly and I really
- 10 believe this, that the Waste Board sets the direction for
- 11 my industry. You have to remain the most effective and
- 12 efficient state agency that we have. And I'm really proud
- 13 to know that you are. And I want to keep you on that
- 14 track. Thanks.
- 15 CHAIRPERSON PEACE: Thank you so much for your
- 16 comments and for being here. And I think the Board, we
- 17 are all committed to streamlining all of our grant
- 18 processes. We've directed staff throughout all the
- 19 programs to streamline the grant process and make it
- 20 easier, get input from our stakeholders, and to find out
- 21 how it can be easier for them and for us. Thank you for
- 22 your input.
- And, Jim, did you want to make a comment?
- 24 DEPUTY DIRECTOR LEE: Yes, if I may, madam Chair.
- 25 I want to thank Ms. Kehoe for her input. I think as she

- 1 noted during her presentation, staff is already giving
- 2 strong consideration to several of the ideas she's put
- 3 forth. Again, we're still evaluating all the details.
- 4 But I think in concept we agree with the idea of
- 5 grants streamlining, simplification. Again as Cedar
- 6 pointed out, the grant solicitation, we did the
- 7 stakeholders, expounds on those concepts.
- 8 You know, we're going to be evaluating all of
- 9 this input that we received at these stakeholder
- 10 workshops. And we'll be coming back to the Board probably
- 11 in January with our report on our findings and
- 12 recommendations.
- 13 CHAIRPERSON PEACE: Great. We're ready to move
- 14 on.
- 15 DEPUTY DIRECTOR LEE: Thank you, Madam Chair.
- 16 Committee Item B, Board Item 3 is Consideration
- 17 of the Scope of Work and Agreement to Conduct a Waste Tire
- 18 Generation and Diversion Data Study, Tire Recycling
- 19 Management Fund, Fiscal Year 2005-06.
- 20 This item is to implement Board direction as
- 21 received during the Five-Year Tire Plan review and
- 22 approval process. The idea behind this item is that the
- 23 percentage of tire diversion recycling in the state is one
- 24 of the most important metrics in evaluation of the
- 25 effectiveness of the Board's tire management efforts. To

- 1 ensure that we are using the best available methodology
- 2 and statistics for making these determinations, we want to
- 3 engage the assistance of a third-party contractor to
- 4 evaluate the current evaluation process.
- 5 With that overview, I will ask Boxing Cheng and
- 6 Mitch Delmage to make the remainder of the staff
- 7 presentation.
- 8 (Thereupon an overhead presentation was
- 9 presented as follows.)
- 10 MR. CHENG: Good morning, Committee Chair and
- 11 Board members. This is Boxing Cheng. I'm here to present
- 12 this item, Consideration of Scope of Work and Agreement to
- 13 Conduct a Waste Tire Generation and Diversion Data Study.
- 14 --000--
- 15 --000--
- MR. CHENG: The objective of this study is
- 17 develop accurate method to estimate annual California
- 18 waste tire generation, diversion, and disposal data;
- 19 provide a solid waste base for stakeholders and the Board
- 20 to identify the trends, plan future programs, and to
- 21 adjust existing programs.
- 22 --000--
- 23 MR. CHENG: This is annual report. We tried to
- 24 get all these data from different sources. You can take a
- 25 look like start from 1990 to year 2003. The total

- 1 generation for '90 was like 27 million. The diversion
- 2 rate was like only 34 percent. And now we have about over
- 3 70 percent. For all these datas, I need to explain a
- 4 little bit.
- 5 --000--
- 6 MR. CHENG: For the generation factor for the
- 7 nationwide, for the whole nation, use like one tire per
- 8 person per year. But for California, we did several step
- 9 here. From 1990 to year 2000, we used 0.915 tires per
- 10 person per year. This was based upon like industry survey
- 11 conducted in 1991 and 1992.
- 12 But these data like after we compare these data
- 13 for several years later, we find out come to reflect the
- 14 exact situation. So we made a change, a movement from
- 15 2001 to 2002. We tried to make a step from 0.915 to one.
- 16 So we use like 0.958 PTE, per person, per year. That was
- 17 just between. And in year 2003, we made another changes.
- 18 Actually, it's based on the more accurate. Just like
- 19 industry surveys, we tried to figure out some
- 20 discrepancies from different sources.
- 21 --000--
- 22 MR. CHENG: See, like one is from generation
- 23 factor. Another we go to industry surveys. And we also
- 24 compared it with the data from the Board of Equalization.
- 25 But this number is mainly for the new tire, new Tire

- 1 Board. They reported it to the Board.
- 2 And also we start having manifest system. The
- 3 manifest system because reporting all the numbers was in
- 4 like different waste. You can either be like tons or
- 5 number of tires or volumes. So sometimes the stakeholder,
- 6 they did not put like seriously. So we can't get to the
- 7 real exact number from manifest system. And also we get
- 8 some number from the DMV.
- 9 All these data like we compare to the annual
- 10 report is like try to best of our knowledge to know how
- 11 many waste tires generated and diverted and disposed.
- 12 --000--
- 13 MR. CHENG: Here I'll have Dr. Newman from
- 14 California State University of Sac State. He will present
- 15 a brief presentation.
- MR. NEWMAN: Good morning. Thank you for the
- 17 chance to present to you this morning.
- 18 So as you've just seen, there's some uncertainty
- 19 associated with exactly how many waste tires are generated
- 20 and diverted and disposed each year. And I have a
- 21 presentation which is coming up now.
- 22 --000--
- 23 MR. NEWMAN: So I'm Mathew Newman. And together
- 24 with my colleagues at Sac State, we're proposing to try to
- 25 assist all of you in coming to a better understanding of

- 1 exactly how many tires are generated and diverted and
- 2 disposed each year.
- 3 --000--
- 4 MR. NEWMAN: As you know, the waste tires are a
- 5 significant environmental challenge, and we generate over
- 6 30 million tires a year here in California. But we don't
- 7 know exactly how many. And in order for you to all to do
- 8 your work, I think it's very important to get a better
- 9 idea of exactly what the scope of this problem is. And it
- 10 will also provide a way to measure your success going
- 11 forward since you'll then know what the size of the issue
- 12 is.
- --000--
- 14 MR. NEWMAN: In order to estimate the number of
- 15 waste tires generated in California each year, what we're
- 16 proposing to do is to look at the methodologies used by
- 17 other states and by the EPA so we can sort of learn the
- 18 state-of-the-art out there in the country. And if there's
- 19 a method that can help us do a better job here in
- 20 California, then we'll incorporate that into our
- 21 recommendations.
- 22 We'll analyze the available data, and you've seen
- 23 some of the available data sources. The accuracy of that
- 24 data is not always exactly what we need. Or sometimes the
- 25 data is accurate, but it's presented in a way which is not

- 1 useful. For example, the number of tires doesn't tell you
- 2 as much as you'd like to learn. You really want to know
- 3 how many those tires are. If you have a big truck tire
- 4 and a little car tire, those might be counted the same.
- 5 But what you need to know is how much do those tires
- 6 weigh. So some changes to the way the data is collected
- 7 and evaluated might be appropriate. And we'll look at the
- 8 available data sources.
- 9 And then we'll develop a methodology for
- 10 estimating the number of tires generated, diverted, and
- 11 disposed each year with a model that we'll put together.
- 12 --00o--
- 13 MR. NEWMAN: To do this, we'll, as I said, talk
- 14 with other states and look at what the EPA does. We'll
- 15 learn from experts in the field, including staff here at
- 16 the Waste Management Board and stakeholder and other
- 17 researchers who have looked at this problem so we can get
- 18 the best available knowledge out there.
- --o0o--
- 20 MR. NEWMAN: We'll look at data sources including
- 21 the manifest system, vehicle registration data from the
- 22 DMV, the data the Board of Equalizations collects, and
- 23 other surveys and studies conducted by this organization
- 24 and others.
- 25 --000--

- 1 MR. NEWMAN: Next, basically we have six steps in
- 2 our methodology.
- 3 The first one is to determine the quantity of new
- 4 tires purchased each year. What we're trying to do is
- 5 triangulate on the right number. We know more or less the
- 6 number of new tires purchased each year, because of the
- 7 data from the Board of Equalization, although we don't
- 8 know precisely the composition of those tires.
- 9 But we need to estimate the number of tires
- 10 coming into the state. People drive their cars here when
- 11 they move here. So those tires ultimately end up in the
- 12 waste stream. So we need to estimate through demographic
- 13 data from the Department of Finance and vehicle
- 14 registration from the DMV how many new tires are coming
- 15 here on vehicles that people bring with them.
- 16 Then we want to estimate the number of tires that
- 17 might be imported for recycling, for fuel, or other
- 18 purposes. And then we should have a good handle on the
- 19 total number of tires that we're dealing with.
- 20 And then what we need to do is estimate the
- 21 composition of those tires. How many of them are big
- 22 truck tires. How many are small car tires, and so on.
- 23 And we can do that based on DMV registration data and
- 24 industry data about the kinds of tires they're selling.
- 25 We need to know how long those tires last, because we'll

- 1 know from when the tires are sold from the BOE. But we
- 2 need to know when they become a waste tire. So we can get
- 3 the different life expectancies of those tires from
- 4 industry data and other sources.
- 5 And, finally, we'll build a statistical model
- 6 that will tell us from all these inputs how many tires are
- 7 going to be generated each year as a result.
- 8 --000--
- 9 MR. NEWMAN: And what we'll have when we're all
- 10 done is a model that's updatable by the staff here. And
- 11 what that means is that as new data becomes available next
- 12 year, you don't have to work with us again. You can just
- 13 plug in the new BOE data or new DMV data and you can
- 14 output yourselves a number that will tell you how many
- 15 tires are generated each year in California.
- We'll present our results in a final report.
- 17 And, of course, I'm happy to come and present to you or
- 18 the whole Board and meet with staff at the end and along
- 19 the way as necessary.
- --000--
- 21 MR. NEWMAN: And in order to make sure that we
- 22 stay on track, we will plan to update the staff at least
- 23 every three months as well as on the completion of each of
- 24 the major steps of the project so that as issues come up,
- 25 as your needs may change, we can stay in close contact

- 1 with you and make sure that the final product that we
- 2 produce is directly suited to your needs.
- 3 --000--
- 4 MR. NEWMAN: Here's a time line of how we propose
- 5 to complete the work. Assuming you all would like to go
- 6 ahead, we plan to start early next year and finish before
- 7 the end of the calendar year in December.
- 8 And, of course, I'm happy to answer any questions
- 9 you may have.
- 10 BOARD MEMBER PETERSEN: Madam Chair, may I ask a
- 11 question? Thank you.
- 12 Hi, Boxing. Question for the doctor.
- 13 Are you going to take into consideration the
- 14 amount of tires exported out of here like to Mexico? Are
- 15 you going to take a look at that and see what's going on
- 16 there, too?
- 17 MR. NEWMAN: Absolutely. What we're going to try
- 18 to do is come at this from two angles. The first is
- 19 figure out how many tires are coming into the state. And
- 20 then we're going to figure out what happens to those tires
- 21 when they get here, how many are ending up being exported.
- 22 How many are ending up in landfills. How many are burned
- 23 for fuel or end up recycled in other ways. So then we'll
- 24 know both the number we're currently accounting for in
- 25 terms of how they're diverted or disposed of or exported

- 1 and also the number that are coming into the state. And
- 2 we'll see sort of what's left over, if any, as far as
- 3 tires that are unaccounted for.
- 4 BOARD MEMBER PETERSEN: You'll do an evaluation
- 5 or survey of what's being done in the state with the
- 6 different tire processes, the cement kilns, all the stuff
- 7 for the tire recyclers. Will that be part of your scope
- 8 of work?
- 9 MR. NEWMAN: We certainly plan to meet with all
- 10 of the relevant stakeholders to find out what kind of data
- 11 they're collecting. And what ultimately what we'd like to
- 12 suggest, if it is warranted, is perhaps some changes to
- 13 the way that the data is currently collected so that more
- 14 accurate information is presented. Obviously, that means
- 15 the stakeholders need to be able to provide that data. So
- 16 we'll want to talk with them to make sure they're willing
- 17 and able to provide data in a format that's usable for all
- 18 of you.
- 19 BOARD MEMBER PETERSEN: This is a great idea, by
- 20 the way.
- 21 WASTE TIRE DIVISION SUPERVISOR DELMAGE: Board
- 22 Member Petersen, first of all, welcome. My name is Mitch
- 23 Delmage. I'm the Manager of the Waste Tire Program.
- I did want to more specifically respond to your
- 25 question. We also will be doing a tire flow study at the

- 1 border. We're working with Cal/EPA. So we're going to
- 2 get a pretty good handle on what's going on south of the
- 3 border.
- 4 BOARD MEMBER PETERSEN: Great.
- 5 CHAIRPERSON PEACE: We did have a couple
- 6 speakers. Mr. Leveille.
- 7 MR. CHENG: Should I complete my presentation?
- 8 CHAIRPERSON PEACE: I'm sorry, Boxing. My
- 9 monitor went off, so I thought you were done. I'm sorry.
- 10 MR. CHENG: Number eight.
- 11 And I will list the three options for the Board.
- 12 One, approve the Scope of Work and the CSUS as a
- 13 contractor for this study and adopt Resolution Number
- 14 2005-311.
- 15 Second option is approve the Scope of Work, with
- 16 specific modifications and approve CSUS as a contractor.
- 17 Three is take no action at this time and refer
- 18 the item back to staff.
- --o0o--
- 20 MR. CHENG: This staff recommendation will
- 21 approve the Resolution.
- --000--
- MR. CHENG: This completes our presentation.
- 24 Ready for questions.
- 25 CHAIRPERSON PEACE: Thank you.

- 1 Mr. Leveille.
- 2 MR. LEVEILLE: Madam Chair and Committee members.
- 3 Welcome, Mr. Petersen. Terry Leveille here from TL &
- 4 Associates and the publisher of "California Tire Report."
- 5 And, Mr. Petersen, you'll probably be getting that in your
- 6 e-mail sooner or later.
- 7 Also I represent the California Tire Dealers
- 8 Association North and South, and I talked with both the
- 9 Executive Directors prior to this Committee meeting, and
- 10 they're -- as I say, their membership are the ones that
- 11 are kind of on the front lines of collecting the fee. And
- 12 one of my jobs up here is to watch the Board as they spend
- 13 that fee.
- 14 And we think that they're very strongly
- 15 supportive of this contract. There's a feeling that all
- 16 too often -- and this doesn't just go for California, but
- 17 other states as well. All too often those in
- 18 decisionmaking roles for spending tire fee funds
- 19 oftentimes may act upon information that may not be
- 20 complete, may be misleading, and may be inaccurate.
- 21 I think that this Board staff for the most part
- 22 over the years has done a really good job of trying to
- 23 ferret out the best way to figure out the generation of
- 24 tires and where those tires are either disposed in
- 25 landfills or diverted to recycling efforts.

- 1 But there's always been sort of a nagging
- 2 suspicion, and I think staff will agree to this, that the
- 3 information that we gleaned from the stakeholders and from
- 4 various agencies is not very accurate, or at least is at
- 5 best an estimate. And certainly we can see by the change
- 6 in the generation factor that's been changed three times
- 7 over the last 12, 15 years.
- 8 I wanted to estimate -- or I didn't want this
- 9 whole project to be underestimated. Because, as I say,
- 10 it's not only for you guys. It's also for stakeholders.
- 11 Stakeholders a lot of times make decisions on their
- 12 strategic business decisions as to where the programs are
- 13 going that you generate and where they see from the data
- 14 in the market analysis. Crumb rubber is going. Civil
- 15 engineering is going, and the like. And so it's really --
- 16 this will benefit two major factors here: The
- 17 governmental factor and the stakeholder factor.
- 18 So that's really all I wanted to say, I had on
- 19 specific issues. I look forward to actually working with
- 20 the contractors here. I think I can provide some
- 21 information for them and some context. And I just want to
- 22 heartily encourage the Committee and the Board to support
- 23 this. Thank you.
- 24 CHAIRPERSON PEACE: Thank you.
- Next speaker, Mr. Blumenthal.

- 1 MR. BLUMENTHAL: Thank you, Madam Chair, Board
- 2 members. Mr. Petersen, welcome. My name is Michael
- 3 Blumenthal. I represent the Rubber Manufacturers
- 4 Association. We represent the seven U.S.-based tire
- 5 makers in the U.S.
- 6 We do support this concept. There's some detail
- 7 you may want to be made aware of. Number one, we are
- 8 currently working with the EPA Resource Conservation
- 9 Challenge Goals Group to devise -- we already have devised
- 10 a new questionnaire for getting information from all
- 11 states on the number of tires they generate, where they
- 12 go, which is not going to help us in California, because
- 13 this won't be done until the end of next year. And the
- 14 survey is going out the second week in December.
- 15 But some of the things that were raised in the
- 16 questionnaire you need to be aware of. Number one, the
- 17 tire manufacturers have done a biannual market survey ever
- 18 since 1990 on the state of the tires being generated, the
- 19 markets for them, issues like that. In the past, we've
- 20 always put the numbers in total units, number of tires,
- 21 single tire units. We have an equation of what the
- 22 breakout of these tires are for passenger, light-truck,
- 23 and heavy-truck cars.
- In an agreement with the RCC Subcommittee on
- 25 goals, we have agreed to do our next survey in units and

- 1 weight. And I think that is a very important issue that
- 2 should not be lost here. So when you do design your
- 3 survey, whoever does it, I don't really care, is done in
- 4 both weight and units, because that's the way the market's
- 5 going.
- 6 EPA, per se, has not been involved in doing the
- 7 market survey. The way EPA has been getting their data
- 8 for their market reports is that they hire a contractor.
- 9 The contractor calls me, asks me for my data, and I give
- 10 him the last set of data I have. EPA, per se, has not
- 11 done any research often anything dealing with tires in
- 12 about 14 years. It's all industry data.
- 13 But we're moving to weight and unit, and
- 14 especially at the back end, at the market end. It's all
- 15 done in weight. Mostly done in weight. Some still do it
- 16 in units. Some do it in volume. Some do it percentage.
- 17 We're trying to convert everything to weight. So point of
- 18 reference here is that whatever you do, try to keep it in
- 19 a weight-based analysis at the back end.
- 20 We're also trying to come up with a new number
- 21 for the average weight per tire. As was mentioned, there
- 22 are all sizes of tires, all weights of tires, and there's
- 23 a tire for every vehicle out there. And the weight ranges
- 24 between 25 pounds to 10,000 pounds if there's a wide range
- 25 of tires. We're trying to come up with an average weight

- 1 for on-road tires, a DOT code tire. That takes out your
- 2 off-road tires, things like that, because that would skew
- 3 the average. And that also needs to be factored into it.
- 4 You can't capture all tires in there. Through the RCC, we
- 5 have agreed to focus only on DOT code tires. That's
- 6 anything that's on the road. And that also should be kept
- 7 in mind here, because anything beyond that will once again
- 8 skew your numbers upwards. And that's probably not what
- 9 you want to be doing.
- 10 The last issue I want to talk about is finding
- 11 out how long tires last. I think that is a real
- 12 interesting issue here. And you have to keep in mind a
- 13 couple of items. One of the current trends here in
- 14 California is that you bring in a lot of tires, a lot of
- 15 off-shore produced tires from Asia. And these are the
- 16 tires you get four for \$100. These are your bargain
- 17 tires. They also last about 20,000 miles. These are not
- 18 made by our manufacturers. But they certainly are more
- 19 commonplace on the west coast than they are on the east
- 20 coast because of the import.
- 21 So when you have tires wearing out sooner, you
- 22 have to keep in mind two things. One, how long are they
- 23 warranteed for? 20,000 miles versus 60- or 80,000 miles.
- 24 And, secondly, an issue we've been talking about a long
- 25 time, and the Board has been looking into, is tire care

- 1 and maintenance. We've done a couple of studies in the
- 2 last couple of years.
- 3 And we recognize that 75 percent of all the tires
- 4 on the road today are ridden underinflated. That does
- 5 several things, none of which are any good. They wear
- 6 your tires out faster than they would normally. They
- 7 increase fuel consumption, which right now is probably not
- 8 what you want to be doing. And it makes the engine work
- 9 harder, so you have more emissions coming out of the
- 10 tailpipe.
- 11 So you may want to redouble your efforts on tire
- 12 care maintenance, getting the driving consumers to inflate
- 13 the tires. This is where inflation is actually good. And
- 14 that in and of itself will help to extend the life of the
- 15 tire for whatever it's warranteed for. And we'd be glad
- 16 to work with whomever is hired, because by the time they
- 17 get cranked up, our market survey is going to be done. So
- 18 it won't be as specific as you folks want for California,
- 19 but the national averages, the industry numbers, and the
- 20 new weights and measures will be completed. So you can
- 21 probably expedite part of this package. And we stand
- 22 ready to cooperate. Thank you very much.
- 23 CHAIRPERSON PEACE: Thank you very much for your
- 24 comments.
- Do you have any questions?

- 1 COMMITTEE MEMBER MULÉ: No questions, Madam
- 2 Chair.
- 3 I just want to concur with the comments that have
- 4 been made. I think this is money well spent by our Board
- 5 to determine not only the number of tires, but the types
- 6 of tires. And there's such a huge range in the types of
- 7 tires that are out there. And it will help us in our
- 8 market development efforts as we move forward with our
- 9 focus to expand markets for tires.
- 10 So without further ado, I would like -- sorry.
- 11 Go ahead.
- 12 BOARD MEMBER PETERSEN: Madam Chair, just one
- 13 question for staff.
- 14 When they put together the survey on the markets
- 15 side, are we going to be looking at the crumb rubber, the
- 16 carbon markets, all the different markets where the tires
- 17 go, the cement kilns? And will it include a market price?
- 18 So while we know how many tires are out there, we also
- 19 would know where the markets are, the prices, because I
- 20 think a lot of people who are in the private sector as
- 21 they pointed out earlier and the doctor's remarks, how do
- 22 they plan ahead or how industry can be involved and
- 23 expands the market for use of the tires here in the state
- 24 as a resource to making a product.
- 25 WASTE TIRE DIVISION SUPERVISOR DELMAGE: The

answer to the first part of the question is yes. We do

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- break it down by markets to a pretty large extent. We do
- 3 not track data on the costs of materials at this point in
- 4 time.

- 5 BOARD MEMBER PETERSEN: So I'm just talking about
- market price. Like you deliver tires to the cement kilns 6
- 7 and they pay x. And then there's a fee the way the State
- has. You go to a carbon manufacturer, and they'll pay you 8
- x for the tires or might even charge you. That's the kind 9
- of thing I was wondering if that's going to be included in 10
- the survey. 11
- WASTE TIRE DIVISION SUPERVISOR DELMAGE: At this 12
- 13 point, we do not include it. For instance, you know, the
- market is very dynamic. The report that's about to come 14
- out is 2004 data. While that makes sense to have good 15
- information on where the tires are going market-wise and 16
- what's being diverted, I'm not so sure it would be helpful 17
- 18 to bring up two-year old market data.
- 19 BOARD MEMBER PETERSEN: Okay.
- COMMITTEE MEMBER MULÉ: And if I could just add 20
- 21 onto that, the primary purpose of this study is to focus
- 22 on tire generation. So it's --
- 23 BOARD MEMBER PETERSEN: There's going to be
- 24 another step here maybe to help out the industry. Okay.
- 25 Great.

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- 1 COMMITTEE MEMBER MULÉ: Yes. I would like to
- 2 move Resolution 2005-311.
- 3 CHAIRPERSON PEACE: And I'll second that. So we
- 4 have a motion by Board Member Mulé and a second by Chair
- 5 Peace.
- 6 Call the roll.
- 7 SECRETARY HUNT: Mulé?
- 8 COMMITTEE MEMBER MULÉ: Aye.
- 9 SECRETARY HUNT: Peace?
- 10 CHAIRPERSON PEACE: Aye.
- 11 And because this is a fiscal item, we will move
- 12 that --
- 13 COMMITTEE MEMBER MULÉ: It's just Scope of Work.
- 14 DEPUTY DIRECTOR LEE: Approval of contractor
- 15 also.
- 16 CHAIRPERSON PEACE: We do need to move that to
- 17 the full Board with Committee support.
- 18 We want to thank Mr. Blumenthal and Mr. Leveille
- 19 for their comments and encourage Dr. Newman that if you
- 20 need any information, that Mr. Leveille and Mr. Blumenthal
- 21 are great resources.
- 22 DEPUTY DIRECTOR LEE: Okay. Next item. Thank
- 23 you, Madam Chair. Committee Item C, Board Item 4 is
- 24 Consideration of Applicant Eligibility, Program Criteria,
- 25 and Evaluation Process for the Waste Tire Enforcement

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

- 1 Grant Program for Fiscal Years 2005-06 and 2006-07.
- 2 At last month's Board meeting, staff made a
- 3 presentation on our Waste Tire Enforcement Program. We
- 4 discussed how the program is coordinated internally
- 5 through the close working relationship between the Tire
- 6 Program, our Legal Office, and our Administration
- 7 Division. We also discussed how our local jurisdiction
- 8 grantees are an integral part of the Board's Enforcement
- 9 Program, supplementing our limited staff resources and
- 10 literally acting as our field agents enforcing the laws
- 11 and regulations regarding tire hauling, manifesting, and
- 12 storage.
- 13 The item before you today is to implement Board
- 14 direction as received during the Five-Year tire planning
- 15 review and approval process and to confirm the \$6 million
- 16 funding allocation to support this program.
- 17 I will now ask Georgianne Turner to make the
- 18 remainder of the staff presentation.
- 19 (Thereupon an overhead presentation was
- 20 presented as follows.)
- 21 ENFORCEMENT & PERMITTING SECTION SUPERVISOR
- 22 TURNER: Good morning. And welcome, Mr. Petersen. My
- 23 name is Georgianne Turner, and I'm a Supervisor with the
- 24 Waste Tire Enforcement Section up north. And I will go
- 25 through this as quickly or longly in detail as you wish,

- 1 because I know you are pretty familiar with the program.
- 2 --000--
- 3 ENFORCEMENT & PERMITTING SECTION SUPERVISOR
- 4 TURNER: Jim talked about that main objectives of the
- 5 program, basically to allow our local governments to be
- 6 our eyes and ears out in the field doing preliminary
- 7 inspections and surveillance and firsthand enforcement.
- 8 --000--
- 9 ENFORCEMENT & PERMITTING SECTION SUPERVISOR
- 10 TURNER: And as Jim mentioned, we're here to seek approval
- 11 for -- as you know, last year we went through quite a
- 12 process to further develop the program since it was new.
- 13 And we wanted to build in some cost effectiveness into the
- 14 program. And it appears that that has worked pretty well
- 15 this last year. So we'd like to seek approval to continue
- 16 the current process for the next two fiscal years, keeping
- 17 in mind that we've made a commitment to the Board to do an
- 18 ongoing evaluation of the program. So even if we see that
- 19 next year we need to do changes, we'll be back in front of
- 20 you. Or, of course, if you request that, we'll be back in
- 21 front you to make those revisions to the program.
- Just to give a brief overview, a few charts to
- 23 show the progress of the program, and to discuss
- 24 Ms. Peace's comment on the ability to do a two-year grant
- 25 cycle in an effort to make it as friendly as possible to

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- 1 our grantees. And I'll discuss a little bit of what we
- 2 looked at.
- 3 --000--
- 4 ENFORCEMENT & PERMITTING SECTION SUPERVISOR
- 5 TURNER: So just to kind of remind everybody, this is a
- 6 non-competitive program. We look at the applicant's
- 7 eligibilities, and I'll review that briefly. The project
- 8 eligibility. And we evaluate the budget pretty intensely
- 9 for cost effectiveness. And I'll review some of those
- 10 items that we look at.
- 11 --00o--
- 12 ENFORCEMENT & PERMITTING SECTION SUPERVISOR
- 13 TURNER: Just as a reminder, the agencies that can apply
- 14 for this grant are LEAs, code enforcement, and health
- 15 departments, like a CUPA Program would apply. And
- 16 previously we had a few other grantees that didn't fit
- 17 this mold. But they are existing grantees, so they're
- 18 grandfathered into the program.
- 19 And we ask that all new jurisdictions have over
- 20 50 sites in their area. This is a cost effectiveness
- 21 tool, and in most cases would not preclude somebody. It
- 22 has not precluded anybody else from coming into the
- 23 program.
- 24 Also we evaluate the eligibility of existing
- 25 grantees as they have to have satisfactory performance.

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- 1 And that's something that we look at, and I'll go into the
- 2 brief things that we look into, and we make that
- 3 recommendation to the Board. And you make that final
- 4 decision.
- 5 An example of that was when San Francisco, we
- 6 didn't allow them in, because they hadn't done any work on
- 7 the program. And so we felt it was not beneficial for
- 8 them to use that \$300,000 they were asking for when they
- 9 weren't really committed to the program.
- 10 --000--
- 11 ENFORCEMENT & PERMITTING SECTION SUPERVISOR
- 12 TURNER: So some of the performance issues we look at are
- 13 basically, you know, are they doing the work? Are they
- 14 conducting the inspections and surveillance that is in
- 15 their project description? And are they doing this in a
- 16 manner that is consistent with the program goals that
- 17 we've set out? You know, are they working with us on
- 18 enforcement issues in a coordinated manner and coming to
- 19 our trainings? And we also do joint field inspections to
- 20 provide calibration to all the grantees so there's a
- 21 consistent enforcement approach out in the field. That's
- 22 another thing we look at.
- --000--
- 24 ENFORCEMENT & PERMITTING SECTION SUPERVISOR
- 25 TURNER: The project eligibility, again, is just they have

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- 1 to be doing inspections of generators, waste tire haulers,
- 2 waste tire facilities in their jurisdiction. And they
- 3 have to have a surveillance component to their program to
- 4 investigate complaints that might come from us as well as
- 5 conducting and investigating illegal waste tire disposal
- 6 activities in their area and conduct the first line of
- 7 enforcement.
- 8 --000--
- 9 ENFORCEMENT & PERMITTING SECTION SUPERVISOR
- 10 TURNER: As I mentioned, we look to make sure they meet
- 11 the applicant eligibility criteria that I just described
- 12 as well as they're proposing the correct project. But we
- 13 also take quite a bit of time in looking at their budget.
- 14 And there are certain requirements in the application that
- 15 help us keep a cost effective program, such as we allow up
- 16 to \$125 per hour that's a burdened cost and no more than
- 17 that. We have a four-hour limitation for an inspection,
- 18 to conduct an inspection, which is pretty generous. And
- 19 we limit the number of inspections to one and two
- 20 reinspections. And that's negotiable.
- 21 So if they're working on an enforcement case with
- 22 us, then we can provide them with written approval to do
- 23 further inspections. And we do that. And that seems to
- 24 work fine. What we're trying to set here is just when
- 25 they propose their budget that they're not going out to a

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1 site this doesn't need inspection, you know, six or seven

- 2 times.
- 4 yet, and I don't anticipate it for the next few years, we
- 5 would look at the total population that's served by that
- 6 jurisdiction, the total number of sites in the
- 7 jurisdiction, and the need based on our assessment. So
- 8 based on our understanding of the tire illegal dumping
- 9 issues in that area and the illegal hauling that's
- 10 occurring in that area, we would make an assessment on
- 11 that as well as how they've used their funds in the past.
- 12 And ultimately, again, that's a Board decision. We would
- 13 just come to the Board for a recommendation.
- 14 --000--
- 15 ENFORCEMENT & PERMITTING SECTION SUPERVISOR
- 16 TURNER: This is just a graph showing the blue is our
- 17 increased number of grantees in the program. And the red
- 18 shows that we're continually increasing the population
- 19 that's served by the grants. This year we made 71 percent
- 20 of the populations being served, which I think is pretty
- 21 good. And it's actually increasing faster than the number
- 22 of grantees, which is good. That's what we want to see,
- 23 because then it's more cost effective.
- --000--
- 25 ENFORCEMENT & PERMITTING SECTION SUPERVISOR

- 1 TURNER: I showed this slide last month. And this
- 2 basically just shows we've really increased our number of
- 3 inspections over the last few years. From fiscal year
- 4 2002-2003, we conducted about 2500 inspections. And the
- 5 last year, it was around 7500 inspections. So we're
- 6 covering almost half of the regulated community per year,
- 7 which I think is pretty good. And our Notice of
- 8 Violations have increased, which in our actual Cleanup and
- 9 Abatement Orders have decreased over the years. So we're
- 10 getting compliance at a lower level of enforcement, which
- 11 is excellent. That's what we want to see.
- 12 --000--
- 13 ENFORCEMENT & PERMITTING SECTION SUPERVISOR
- 14 TURNER: This is a little complicated chart, but what I
- 15 wanted to show here is the two lines. The top line is the
- 16 line that we awarded, the money that we awarded in each
- 17 fiscal year. The bottom line is the money that we
- 18 actually spent. And one of the things that I've mentioned
- 19 before is we want to close that gap. For each grantee, we
- 20 want them to propose a budget that's close to what they're
- 21 going to use so they can use that money in a reallocation
- 22 item towards other things and not have the money just go
- 23 back into the fund.
- 24 So I just wanted to show you guys where we're at.
- 25 Last year we used I think around 50 percent of the money

- 1 that we awarded. And I'm projecting this year we're going
- 2 to use close to 65 percent. And next year I project we'll
- 3 probably be around 70 percent of the money we awarded
- 4 we'll actually use.
- 5 COMMITTEE MEMBER MULÉ: Excuse me. Why is that?
- 6 Why is all the money not spent? Can you give me some
- 7 specific examples?
- 8 ENFORCEMENT & PERMITTING SECTION SUPERVISOR
- 9 TURNER: I think some jurisdictions that have been in the
- 10 program have gotten real good at knowing how much they're
- 11 going to spend. I think in some cases, we've had a few
- 12 jurisdictions that had trouble with staffing, staff
- 13 turnover, in which case -- like an example would be Napa.
- 14 They lost somebody, and it took them about three or four
- 15 months to get a new grantee up and going. And then
- 16 there's a training period. So there's that kind of thing
- 17 that does happen.
- 18 There's also I think for the grantees that we
- 19 really had a big jump in 2003-2004 of new grantees that
- 20 have never been in the program. So they were really
- 21 guessing at how much they would spend. You know, even
- 22 though they knew the number of facilities in their
- 23 jurisdiction, they found I think that it doesn't really
- 24 take as much money to go out and inspect these sites as we
- 25 originally thought, because we allow them four hours. So

- 1 that's basically \$500 per inspection. And, really, it's
- 2 not costing that much, which is good. That's fine.
- 3 DEPUTY DIRECTOR LEE: Ms. Mulé, one additional
- 4 comment on that particular point. You know, this slide
- 5 points out one of the underlying reasons why again staff
- 6 is really not supportive of multi-year funding or
- 7 guarantees for multi-year funding. We believe the
- 8 commitment we have now is for ongoing evaluation. And I
- 9 think consistent with that, again, is this yearly look at
- 10 the budgets. We need to continue to work with these
- 11 grantees to make sure that, number one, their requests are
- 12 in line, but that also they follow through. And I think
- 13 again ongoing evaluation is more consistent with the
- 14 single-year funding that's currently proposed by staff.
- 15 COMMITTEE MEMBER MULÉ: Thank you.
- 16 CHAIRPERSON PEACE: So when they find out they're
- 17 not using as much as they thought, they don't apply for
- 18 that much the next year; right?
- 19 ENFORCEMENT & PERMITTING SECTION SUPERVISOR
- 20 TURNER: Right. I think we're to the point now where
- 21 we've got two years' worth of data, so we can go back and
- 22 say, you know --
- 23 COMMITTEE MEMBER MULÉ: Better handle on what
- 24 their expenses are.
- 25 ENFORCEMENT & PERMITTING SECTION SUPERVISOR

- 1 TURNER: Right.
- 2 COMMITTEE MEMBER MULÉ: Thank you.
- 3 --000--
- 4 ENFORCEMENT & PERMITTING SECTION SUPERVISOR
- 5 TURNER: To go into a little bit of the two-year funding,
- 6 the goal has always been in this program to provide a
- 7 secure funding for the grantees. And so we've looked for
- 8 different ways of doing that. And like Jim said, there's
- 9 lots of reason why we like this yearly funding. So I
- 10 think we've tried to look at the balance of this.
- 11 We didn't have a lot of time to evaluate this.
- 12 But when we kind of talked to GAU and Program staff and
- 13 Legal, we realized if we're going to continue to want new
- 14 grantees to come into the program, we're going to have a
- 15 yearly award anyway. And so what we came up with is that
- 16 we really couldn't reduce our staff level or actually
- 17 increase if we tried to do a two-year award.
- 18 The other difficulty is trying to keep all the
- 19 grantees on the same program, meaning the P&R's and the
- 20 grant terms and conditions are all the same, so that we
- 21 can provide consistent training to them. And so that also
- 22 caused a little bit of a challenge. So we're not
- 23 proposing to do the two-year funding right now. And we
- 24 would like to keep it flexible, because we think that most
- 25 of the reasons for pursuing the longer-term funding have

- 1 been resolved, because the Board has been very committed
- 2 in their Five-Year Plan and very supportive with this
- 3 program.
- 4 And so we've had our first set of round tables
- 5 over the last -- this fall with all the grantees. And, of
- 6 course, there's always some discussion about funding. And
- 7 I think there's a greater level of security that the Board
- 8 is going to support this program and the money available
- 9 then there has been in the past.
- 10 And I think we have allowed them to do five-year
- 11 resolutions. We're actually one of the first programs
- 12 that allowed them to do that. So that has helped some
- 13 jurisdictions in their preparation of going before the
- 14 Board. That's not the case in all jurisdictions. It
- 15 depends on how the individual Boards are set up. I know
- 16 in the case of the City of San Diego, every time we award
- 17 them a grant, they have to go back and get approval to
- 18 spend those moneys.
- 19 So I think, you know, I'd like the ability to go
- 20 and understand a little bit more of what the issues are
- 21 and see if we can come up with some creative ways of
- 22 meeting Board staff's needs to continually evaluate the
- 23 program as well as the grantee's needs on this particular
- 24 issue.
- We do have a streamline application process.

- 1 It's really pretty simple. And existing grantees can base
- 2 their inspection numbers on what they did last year. They
- 3 don't have to provide us with a list of sites. So it's
- 4 basically submitting a budget which they would have to do.
- 5 Even if we went to a two-year funding, they have to give
- 6 us a new budget anyway because we're funded with the \$6
- 7 million every year.
- 8 --000--
- 9 ENFORCEMENT & PERMITTING SECTION SUPERVISOR
- 10 TURNER: We already talked about this, closing the gap.
- 11 --00o--
- 12 ENFORCEMENT & PERMITTING SECTION SUPERVISOR
- 13 TURNER: And this is just a summary of some of the
- 14 advantages we get from a yearly award, ongoing
- 15 evaluations. We get to adjust yearly. We get to consider
- 16 the performance review of the last year's performance.
- 17 And the Board gets to make a decision whether they want to
- 18 continue funding, you know, that particular grantee based
- 19 on their performance. And it keeps our administration and
- 20 our tracking and reporting pretty simplified.
- 21 --000--
- 22 ENFORCEMENT & PERMITTING SECTION SUPERVISOR
- 23 TURNER: I think that concludes my presentation. And I'm
- 24 happy to answer questions or entertain comments at this
- 25 time.

- 1 WASTE TIRE DIVISION SUPERVISOR DELMAGE: Madam
- 2 Chair, before we move to a vote, we inadvertently left out
- 3 a portion of a line. So I'd like to read into the record
- 4 on page 4-3 under "applicant eligibility," to replace that
- 5 sentence that's currently there with this sentence to
- 6 reflect that we do want to select jurisdictions that have
- 7 50 or more sites. So the sentence would be, "to be
- 8 eligible to apply for the Waste Tire Enforcement Grant,
- 9 the applicant must have 50 or more waste tire sites in
- 10 their jurisdiction and must be one of the following."
- 11 ENFORCEMENT & PERMITTING SECTION SUPERVISOR
- 12 TURNER: Thank you, Mitch.
- 13 CHAIRPERSON PEACE: Mr. Leveille would like to
- 14 speak again.
- MR. LEVEILLE: Thank you, Madam Chair.
- This will be a short couple quick comments. Once
- 17 again representing the Tire Dealers Associations, who are
- 18 the ones that are primarily the subject of various
- 19 inspections and the like, who also heartily endorse this
- 20 program, by the way. They think that the Board, the Board
- 21 staff, enforcement training of the locals has been pretty
- 22 good and occasionally there are little things that crop
- 23 up. But most of those are handled quickly by the state.
- 24 So the tire dealers for the most part strongly support it.
- We also like the idea of the one-year grants.

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- 1 Two-year grants, I mean, it just seems like -- we would
- 2 support staff recommendation on that. It's a little more
- 3 oversight. I can understand why stretching it out for
- 4 two years might give the locals maybe little more security
- 5 or something like that. But, you know, it's not that big
- 6 a deal. The program itself is very easy to apply for.
- 7 And staff goes out of their way to assist locals when
- 8 they're interested in it.
- 9 You know, the five-year resolution, I've always
- 10 sort of had a problem with the five-year resolutions for
- 11 locals, only because you've got change over in City
- 12 Council a lot of times after I'd say half a maximum of
- 13 three. And this is going to be in larger part to some of
- 14 my comments on the grant streamlining. For local
- 15 governments, I think maximum should be maybe three years,
- 16 because you do have the turnover of City Council, mayors,
- 17 and that type of thing every few years. And you want to
- 18 make sure that you are reflecting the desires of what new
- 19 City Council members or what new changed government might
- 20 take place.
- Other than that, it's a good program, and we'd
- 22 certainly give it an A-OK.
- 23 CHAIRPERSON PEACE: Thank you.
- 24 In terms of what Mr. Leveille was saying about
- 25 the resolution, do they all have to be five years, or if a

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- 1 City Council says, you know, we're only going to do this
- 2 for two or three, they can change it to two or three?
- 3 ENFORCEMENT & PERMITTING SECTION SUPERVISOR
- 4 TURNER: We are only required to have a one-year
- 5 resolution.
- 6 CHAIRPERSON PEACE: But if they can get one
- 7 that's longer, that's okay with us?
- 8 ENFORCEMENT & PERMITTING SECTION SUPERVISOR
- 9 TURNER: Right.
- 10 CHAIRPERSON PEACE: When do the NOFAs for out for
- 11 this program?
- 12 ENFORCEMENT & PERMITTING SECTION SUPERVISOR
- 13 TURNER: As soon as possible after the Board meeting.
- 14 We're going to try to get them out by the end of the
- 15 month.
- 16 CHAIRPERSON PEACE: When would they be due in?
- 17 ENFORCEMENT & PERMITTING SECTION SUPERVISOR
- 18 TURNER: It will be probably the end of January.
- 19 CHAIRPERSON PEACE: Because I'm still working on
- 20 Riverside and San Diego County.
- 21 ENFORCEMENT & PERMITTING SECTION SUPERVISOR
- 22 TURNER: Okay. All the help you can get.
- 23 COMMITTEE MEMBER MULÉ: Let me just share with
- 24 you an update on Riverside County, because I have talked
- 25 with Riverside County. I did speak with their Deputy

- 1 Director of Environmental Health, Damian Meins. And while
- 2 they're very interested in this program, it's difficult
- 3 for them once they receive the money to actually -- their
- 4 personnel hiring procedures are such it would be very
- 5 difficult for them to hire staff on the basis of not
- 6 knowing if they have the continuous funding. It's because
- 7 it is on an annual basis. So they cannot -- they can't
- 8 pursue it, because it's not continuous funding. So in
- 9 their minds, the way their policies are set up, is that
- 10 they can't hire additional personnel for a program and
- 11 then have that money not be there the following years in
- 12 subsequent years. So you can continue to work on San
- 13 Diego.
- 14 CHAIRPERSON PEACE: Yeah. Well, we just keep
- 15 hitting them everywhere we can. When they were here the
- 16 other day at the P&E Committee trying to get their permit,
- 17 I hit them outside. I said you know what --
- 18 ENFORCEMENT & PERMITTING SECTION SUPERVISOR
- 19 TURNER: That's a good time.
- 20 CHAIRPERSON PEACE: I hit them up good there.
- 21 And when I was at the Technology Forum giving a
- 22 speech last week, the City Planner -- the City's Waste
- 23 Planner for Riverside -- no, the county. The whole
- 24 county. I don't have her card. The whole county. And
- 25 the waste planner was there. And I happened to have gone

- 1 to high school with her. So I'm just kind of hitting
- 2 them. Between the two of us, maybe if we just keep
- 3 hitting them, maybe we can change their mind. Maybe not,
- 4 but it's worth a try.
- 5 COMMITTEE MEMBER MULÉ: Well, again our Deputy
- 6 Director of Environmental Health for Riverside County who
- 7 probably makes a lot of those decisions said it's just not
- 8 something they'd like to pursue. But, again, under their
- 9 current system, it would be difficult to do that.
- 10 But I will tell you also that Riverside County
- 11 has focused on this in part through their illegal dumping
- 12 task force. So they are, you know, working on this. They
- 13 do have code enforcement people that are out there. But,
- 14 again, to take this funding and hire additional personnel,
- 15 they just can't do it not knowing that they have this
- 16 funding on an ongoing basis.
- 17 DEPUTY DIRECTOR LEE: Ms. Mulé.
- 18 CHAIRPERSON PEACE: If they have somebody already
- 19 doing it, couldn't they still apply for the --
- 20 ENFORCEMENT & PERMITTING SECTION SUPERVISOR
- 21 TURNER: I think, you know, yeah. And I was just going to
- 22 bring that up. But I think in Riverside's case, they
- 23 really are short staffed.
- 24 COMMITTEE MEMBER MULÉ: Right.
- 25 ENFORCEMENT & PERMITTING SECTION SUPERVISOR

- 1 TURNER: So they can't think about bringing another
- 2 program on. That's how a lot of jurisdictions do it.
- 3 They add it onto the other LEA duties or what have you.
- 4 But in this case --
- 5 COMMITTEE MEMBER MULÉ: Their existing staff is
- 6 already -- their workload is already very full.
- 7 CHAIRPERSON PEACE: Just keep a bug in their ear
- 8 and keep at them.
- 9 And yesterday you had a Waste Tire Enforcement
- 10 grantee training session, didn't you?
- 11 ENFORCEMENT & PERMITTING SECTION SUPERVISOR
- 12 TURNER: Yes.
- 13 CHAIRPERSON PEACE: How did that go?
- 14 ENFORCEMENT & PERMITTING SECTION SUPERVISOR
- 15 TURNER: It was so full I couldn't find room in there.
- 16 The trainings are going really well. And the City of
- 17 Fresno is actually assisting us with that training. They
- 18 have really a special guy on board, George Valdes, who
- 19 does only illegal dumping surveillance and just very
- 20 impressive program. The City has really been committed to
- 21 illegal dumping issues, and he's got a lot of great
- 22 experience. He's got a law enforcement background.
- 23 So I think the grantees have really learned a
- 24 lot. And we've gotten a lot of positive feedback from the
- 25 training. I'm very happy.

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- 1 CHAIRPERSON PEACE: Did you hear any comment,
- 2 concerns, or problems, or do they all think everything is
- 3 working out well?
- 4 ENFORCEMENT & PERMITTING SECTION SUPERVISOR
- 5 TURNER: You know, there wasn't really that kind of forum
- 6 as much as it was more of a learning how to put together a
- 7 surveillance program and more kind of absorbing that
- 8 information. There weren't very many questions about road
- 9 blocks at least that I'm aware of.
- 10 CHAIRPERSON PEACE: Probably if there were some
- 11 big problems they would have mentioned them to you. So if
- 12 you didn't hear I think --
- 13 ENFORCEMENT & PERMITTING SECTION SUPERVISOR
- 14 TURNER: I think one thing I hear consistently is that
- 15 locals have trouble getting their local law enforcement
- 16 committed to the program. And that's one thing -- you
- 17 know, we can say you need to have that partnership. But
- 18 until that partnership is developed -- and sometimes that
- 19 has to come down from a Board of Supervisors to really
- 20 make that commitment. And, anyway, that's the most common
- 21 problem I hear.
- 22 CHAIRPERSON PEACE: As far as you can tell, will
- 23 all of our existing grantees be reapplying?
- 24 ENFORCEMENT & PERMITTING SECTION SUPERVISOR
- 25 TURNER: There are a couple that may not. I know we've

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- 1 had trouble getting the City and County of San Francisco
- 2 going again. So they have laid off like 150 people or
- 3 something. So they don't have anybody to do the program.
- 4 We've done some training with their Executive Director,
- 5 and she's out there doing inspections. So I don't know if
- 6 they'll come back next year.
- 7 And there are a couple cities that are kind of
- 8 small in the program that may not come back. But the big
- 9 hitters will be back, I think.
- 10 WASTE TIRE DIVISION SUPERVISOR DELMAGE: Madam
- 11 Chair, I'd like to go back for a minute to the training
- 12 that you referred to. It was well received. You know,
- 13 this is the second one. Everybody's just raved about it.
- 14 We videotaped the one that was done yesterday, so we'll be
- 15 able to get that out to those who weren't able to attend
- 16 the training.
- 17 DEPUTY DIRECTOR LEE: One final note, too, if I
- 18 may, Madam Chair. Kind of reflections on Ms. Mulé's
- 19 remarks about Riverside County's reasons for not applying
- 20 for the program. You know, I think George's comments are
- 21 very telling with regards to that situation. What we find
- 22 again is the reason most of these people don't apply is
- 23 it's not high on their municipal priority list or they
- 24 have staffing reasons, staffing problems over and above,
- 25 they don't have room to take care of our program as well.

- 1 And with the idea of the continuous funding, just
- 2 want to again just reemphasize that the Board has
- 3 unequivocally endorsed the idea of this level of funding
- 4 for the local jurisdictions. And that was something that
- 5 previous boards -- you know, although there was funding
- 6 provided in the Five-Year Plan, clearly there was not a
- 7 unanimous endorsement by all the Board members. And I
- 8 think that caused some of the consternation, you know,
- 9 from some of the local jurisdictions about the Board's
- 10 true commitment to this program in the long run.
- 11 The Board's action in October 2004, the
- 12 discussions in May 2005 with revised Five-Year Plan I
- 13 think allayed a lot of those concerns. So, again, we feel
- 14 for the evaluation reasons primarily, the one-year funding
- 15 makes sense with the commitment that the Board has
- 16 expressed and endorsed for continued funding of this
- 17 program.
- 18 CHAIRPERSON PEACE: Okay. Thank you. Any other
- 19 comments?
- 20 COMMITTEE MEMBER MULÉ: With that, I'd like to
- 21 move Resolution 2005-318.
- 22 CHAIRPERSON PEACE: Second. We have a motion by
- 23 Board Member Mulé and seconded by Chair Peace. And with
- 24 no objection, we'll substitute the previous roll call and
- 25 this we will place on consent.

51 CHIEF COUNSEL CARTER: Madam Chair, there is 1 2 reference in the Resolution to the two fiscal years, 05-06 and 06-07. 3 4 CHAIRPERSON PEACE: But is wasn't for the 5 funding. Just for the criteria. 6 DEPUTY DIRECTOR LEE: That is correct. 7 CHIEF COUNSEL CARTER: Thank you. 8 CHAIRPERSON PEACE: Is that okay? CHIEF COUNSEL CARTER: Yes. 9 DEPUTY DIRECTOR LEE: Could you confirm the one 10 minor modification that Mitch read into the record, that 11 that is a part of your Resolution. 12 CHAIRPERSON PEACE: Yes. And as part of the 13 14 Resolution want to make sure under applicant eligibility that it would say that the applicants must have 50 or more 15 waste tire sites in their jurisdiction. 16 17 DEPUTY DIRECTOR LEE: Thank you, Madam Chair. CHAIRPERSON PEACE: Any other comments? 18 With that, this meeting is adjourned. 19 (Thereupon the California Integrated Waste 20 21 Management Board, Special Waste Committee 22 adjourned at 10:43 a.m.) 23 24

52 1 CERTIFICATE OF REPORTER I, TIFFANY C. KRAFT, a Certified Shorthand 2 Reporter of the State of California, and Registered 3 4 Professional Reporter, do hereby certify: 5 That I am a disinterested person herein; that the 6 foregoing hearing was reported in shorthand by me, 7 Tiffany C. Kraft, a Certified Shorthand Reporter of the 8 State of California, and thereafter transcribed into typewriting. 9 10 I further certify that I am not of counsel or 11 attorney for any of the parties to said hearing nor in any way interested in the outcome of said hearing. 12 IN WITNESS WHEREOF, I have hereunto set my hand 13 14 this 21st day November, 2005. 15 16 17 18 19 20 21 22 23 TIFFANY C. KRAFT, CSR, RPR 24 Certified Shorthand Reporter License No. 12277 25